

Australian Government

Department of Agriculture, Fisheries and Forestry



# TASMANIAN COUNTRY SAWMILLS ASSISTANCE PROGRAMME

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#### 1. INTRODUCTION

- (a) On 13 May 2005 the Prime Minister of Australia and the Premier of Tasmania signed the Tasmanian Community Forest Agreement (TCFA) which is a supplement to the Tasmanian Regional Forest Agreement. As part of the TCFA, the Australian and Tasmanian Governments agreed to implement a Tasmanian Forest Industry Development Programme to facilitate forest industry retooling and investment in new plant and technology to assist the industry to adjust to changes in resource available through additional forest reservation, changes to old growth silviculture and additional intensive forest management.
- (b) \$4 million in funding will be provided to assist country sawmills to introduce new equipment, new technology and product lines and to develop new markets. These investments will enable country sawmills to adjust to changes in log supplies over coming years. In particular, the programme will help country sawmills reduce their reliance on mature logs and increase the use of smaller regrowth and plantation grown logs.
- (c) These guidelines relate to the Tasmanian Country Sawmills Assistance Programme. Country sawmillers may also apply for assistance under the Tasmanian Forest Industry Development Programme, provided that they meet the eligibility criteria for that programme. Separate guidelines are available for the Tasmanian Forest Industry Development Programme.
- (d) The Tasmanian Country Sawmills Assistance Programme will be jointly managed by the Australian and Tasmanian Governments.

### 2. OBJECTIVES

- (a) The objective of the Country Sawmills Assistance Programme is to assist country sawmills in Tasmania to contribute to the continued development of a sustainable, efficient, valueadding and competitive timber industry in Tasmania which provides long-term employment opportunities, particularly in regional areas.
- (b) The programme will support initiatives that assist the industry to adjust to changes in timber resources arising from the TCFA and which:
  - reduce country sawmills' reliance on large old-growth logs and introduce new technologies, new products and new markets based on increased use of smaller regrowth logs and plantation grown logs and thinnings;
  - add value to timber harvested and processed in Tasmania;
  - create new employment opportunities or secure existing jobs in the forest and timber industry in Tasmania, particularly in rural and regional areas;
  - increase co-operation or strategic alliances between existing forest industry participants.
  - promote a sustainable forest and timber industry in Tasmania, which is efficient, environmentally-sound and competitive.

(c) Proposals which are not covered in paragraph 2(b) will be considered on a case-by-case basis.

# 3. PROGRAMME DETAILS

- (a) Funding for the programme will expire on 30 June 2007. Accordingly, projects must be completed and all claims for payment must be submitted before that date. Consideration may be given to extending the expiry date until 30 June 2008 if required by the industry.
- (b) The programme is intended to supplement investment in Tasmania by the applicants. As a general rule, eligible projects will be offered a minimum grant of 25 per cent of total project costs, with grants of up to 50% being considered for projects which make a significant contribution to the priorities for funding listed in Section 5 of these guidelines.
- (c) Funding will be paid on a reimbursement basis. This means that when an applicant completes each milestone specified in the Deed of Agreement, the Commonwealth will reimburse a percentage, specified in the Deed of Agreement, of the costs incurred in achieving the milestone.
- (d) Funding will generally be between \$50,000 and \$500,000 but higher or lower grants will be considered in special circumstances.
- (e) Funding from all other sources for the proposed project will be taken into account. Funding from other Australian or State Government sources will not generally be accepted as part of an applicant's contribution to a project.
- (f) Assistance will not generally be available for goods or services that were purchased or ordered before 13 May 2005. Exceptions to this criterion will be considered on their merits on a case-by-case basis.
- (g) Unsuccessful applications under the Country Sawmills Assistance Programme will be considered for assistance under the Tasmanian Forest Industry Development Programme if they meet the objectives and eligibility criteria for that programme.
- (h) The Tasmanian Department of Economic Development, on request from proponents, will be available to assist in the review of proposals and the preparation of grant applications.

# 4. ELIGIBILITY CRITERIA

- (a) To be eligible for assistance, applicants must be current country sawmillers in the native forest or plantation sector of the Tasmanian forest and forest-based industries, or present evidence that they are intending to purchase an existing country sawmill.
- (b) A Tasmanian country sawmill is an enterprise that is involved in the milling of hardwood or softwood sawlogs in Tasmania and that has historically relied upon private property for the majority of its sawlog supply. Typical country sawmills employ fewer than 30 people and produce mainly green sawn timber, which is sold to larger mills for further processing. They generally take lower grades of logs than larger mills and are therefore an important part of the Tasmanian forest industry.
- (c) To qualify for assistance, applicants must show that:

- their project is industry and market focussed and commercially viable;
- their business is financially sound and capable of providing or attracting the funds required to complete the proposed project;
- they have secure long-term access to a sufficient quantity and quality of forest products to undertake the proposal, for example through a timber supply contract or a direct link to a timber supply contract from public or private forest;
- their business has capable management; and,
- they are contributing to the industry's competitiveness.
- (d) Applicants will have to demonstrate how they intend to maintain their involvement in the processing, marketing or promotion of Tasmanian forest products.
- (e) Applications will be accepted from individual businesses and from joint ventures between businesses proposing projects which meet the objectives listed in section 2 of these guidelines.
- (f) Funding will not be provided for plantation establishment, for the purchase of land or forest, to provide working capital or for feasibility studies.
- (g) Funding is not generally available to support research but is available to support its application or for research that is necessary to achieve widespread adoption of value-adding technology applicable to the changed nature of the resource. Applicants will be required to demonstrate that the technology involved in their proposals is commercially viable. Trials of a "whole-of-industry" nature that involve the application of new technology to process the resource may also be considered.

# 5. PRIORITIES FOR FUNDING

- (a) Country sawmills that need to introduce new equipment or processes to adjust to changes in log supply following the Tasmanian Community Forest Agreement will be a particular focus of this programme. Funding will be allocated taking into account the merit of the proposal and its contribution to the future of the Tasmanian forest industry.
- (b) Priority for funding will also be given to proposals from country sawmills that:
  - introduce new but proven technologies to the Tasmanian forest industries;
  - develop new products that attract new investment in the timber industry and associated industries;
  - increase the processing and value-adding of small regrowth, plantation and residual logs;
  - assist country sawmills to adjust to predicted log supply, particularly from the private forest estate, in future years;

- provide industry-wide, State-wide or regional benefits;
- promote collaboration and commercial alliances amongst country sawmills participating in the Tasmanian forest industries, for example the development of drying and other facilities that several firms can use;
- protect existing jobs, facilitate redeployment of affected forest industry workers or create significant new employment, particularly in rural areas of Tasmania;
- contribute significantly to employment and the economy of a local community;
- improve the promotion and marketing of Tasmanian forest products and develop links with similar marketing activities in other Australian States and internationally;

# 6. ASSESSMENT OF APPLICATIONS

- (a) An advisory committee consisting of people with expertise in the Australian forest industry and officials of the Australian and Tasmanian Governments will oversee the implementation of the programme. Members of the advisory committee are:
  - Mr Rob Woolley, who has expertise in accountancy, corporate advice, business development, marketing and human resources and is the current Chair of the Tasmanian Forest and Forest Industry Council;
  - Mr Craig Taylor, a consultant forester with extensive experience in the Australian forest industry, in both the public and private sectors;
  - Mr Graeme Gooding, former Executive Director of the Victorian Association of Forest Industries and now a consultant;
  - Mr Tony Bartlett, General Manager, Forests Branch, Australian Department of Agriculture, Fisheries and Forestry;
  - Mr Norm McIlfatrick, Secretary, Tasmanian Department of Economic Development.
- (b) The advisory committee will seek detailed information from Forestry Tasmania and Private Forests Tasmania on the nature of the changes to the resource mix and request that this information also be given to the forest industry and potential applicants as a matter of priority. The advisory committee intends to use this information to guide a strategic approach to recommendations on funding projects, including those related to utilisation and processing of logs from plantations.
- (c) Initial applications should be submitted on the attached application form, with additional supporting material as appropriate, and should include:
  - a summary of the proposed project;
  - the estimated cost of the project;
  - the amount of funding the applicant is seeking from the programme;

- proposed sources of funds for the project;
- how the project meets the eligibility criteria, objectives and priorities for funding;
- the volume and character of timber necessary to make the project viable;
- evidence that the applicant has secure access to a sufficient quantity and quality of timber to complete the project;
- an estimate of the number of full-time and part-time jobs to be protected and/or created;
- the timetable for undertaking the project;
- evidence of the applicant's capacity to implement the proposal.
- (d) Assessment of project proposals will be undertaken on a continual basis by the advisory committee until the funds are fully allocated. However, an initial submission date will be used to assist the advisory committee to commence assessment of applications. Intending applicants should submit either a completed application or a brief expression of interest outlining their proposal by 18 November 2005. It is intended that a second round of applications will be considered in mid-2006, with a closing date for applications or expressions of interest of 31 May 2006.
- (e) The advisory committee will assess applications against the programme's objectives, eligibility criteria and priorities. Funding will be based on assessment of the project's value to industry development and revitalisation on a regional basis, an industry-wide or Statewide level.
- (f) Most applicants will be asked to submit a detailed business plan including an investment analysis of the proposal and the source and amount of financial contributions the business will make towards it. The business plan should also include detailed financial records of the business over the past three years and the nature and level of investment in the business over the past five years.
- (g) The committee will make recommendations to the Australian Minister for the Fisheries, Forestry and Conservation and the Tasmanian Minister for Infrastructure, Energy and Resources on whether or not applications should be approved, whether any conditions should be attached to the offer of assistance and the timing of any assistance.
- (h) Applications may be referred to an independent assessor who will provide a confidential report to the secretariat and the advisory committee. The independent assessor will review the applicant's financial records and report to the committee on whether or not the applicants' business appears to be financially sound. The independent assessor will also comment on the adequacy of the business plan and the viability of the proposed project. Details of any independent assessment will be provided to the applicant.
- (i) The secretariat or the independent assessor may ask applicants for more information. If so, the application will not be further considered until the applicant has provided the information requested.

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- (j) The Ministers will make the final decision on all applications. Applicants will be advised in writing of the Ministers' decision. The advice will include the reasons for the acceptance or rejection of the proposal.

# 7. CONFIDENTIALITY

- (a) The Department of Agriculture, Fisheries and Forestry (the Department) will keep confidential any confidential information provided to it by successful applicants prior to the making of any funding agreement. The management of confidential information after that time will be controlled by the terms of the funding agreement.
- (b) The Department will keep confidential any information provided to it by unsuccessful applicants.
- (c) When entering into funding agreements with successful applicants, the Department will agree to keep confidential any specific information provided under, or in connection with, an application where it is appropriate to do so having regard to the matters covered by the Commonwealth's Guidance on Confidentiality of Contractors' Commercial Information available at http://www.finance.gov.au/ctc/confidentiality\_of\_contractors.html.
- (d) To enable the Department to consider whether it agrees to keep specific information confidential, applicants should include in their application any request that information is to be treated as confidential following the making of a funding agreement, specifying the information and giving reasons why it is necessary to keep the information confidential. The Department will inform the applicant whether or not the Department, in its sole discretion, agrees to the request and, if so, on what terms.
- (e) All applicants should be aware that the Department's obligations of confidentiality do not preclude confidential information being disclosed:
  - by the Department to its advisers, officers, employees or subcontractors or to the Australian and Tasmanian Governments in order to conduct grant processes relating to the Tasmanian Forest Industry Development Programme;
  - by the Department to the responsible Minister;
  - by the Department in response to a request by a House or a Committee of the Parliament of the Commonwealth of Australia;
  - by the Department within the Commonwealth, or with a Commonwealth agency, where this serves the Commonwealth's legitimate interests;
  - if it is authorised or required by law to be disclosed, for example under the *Freedom of Information Act 1982* or the *Auditor-General Act 1997*;
  - if it is in the public domain otherwise than due to a breach of the relevant obligations of confidentiality; or
  - if it is disclosed with the written consent of the applicant.

(f) The Australian and Tasmanian Governments reserve the right to release the names of successful applicants, the amount of the funding and brief descriptions of approved projects.

# 8. PROVISION OF FINANCIAL ASSISTANCE

- (a) Successful applicants will be required to enter into a Deed of Agreement with the Commonwealth that will set out, inter alia, the details of the project and any conditions and commitments on the part of the applicant and on the part of the Commonwealth. Grant payments will be made on a milestone basis, with the milestones being identified in a schedule to the Deed of Agreement.
- (b) The Deed of Agreement will include a clause requiring the applicant to retain ownership of all assets purchased with funding under the programme, and to remain in a business substantially the same as that for which the grant was provided, for at least three years after receiving the grant.
- (c) If an applicant fails to comply with any clause in the Deed of Agreement, the applicant may be required to repay some or all of the grant monies received.

#### 9. TAXATION

(a) Grants under the programme are taxable income. Applicants should discuss with their accountants or tax advisers the taxation and associated implications of receiving a grant.

#### 10. TIMETABLE

- (a) Initial applications (including expressions of interest) should be submitted to the Forest Industries Branch, Department of Agriculture Fisheries and Forestry (GPO Box 858, Canberra, ACT, 2601) by close of business on Friday 18 November 2005.
- (b) Applications will continue to be accepted at any time up to 31 December 2006 if funding remains unallocated. However it is expected that the majority of the available funding will be allocated by mid-2006.
- (c) The advisory committee will meet to assess initial applications in December 2005 and thereafter at approximately three-monthly intervals. The frequency of advisory committee meetings may be varied if necessary to ensure that applications are assessed as soon as possible after their lodgement.
- (d) It is expected that the first successful applicants will be advised during March 2006.
- (e) Funding for the programme expires on 30 June 2007 and grant payments cannot be guaranteed after that date. All approved projects must be completed and claims for payment submitted by 31 May 2007 to ensure payments can be made by 30 June 2007. Consideration may be given to extending the expiry date until 30 June 2008 if required by the industry.

### **11. WHERE TO GET FURTHER INFORMATION**

Further information is available from the programme secretariat. Contact details are: Mr Charles Body Secretariat Tasmanian Country Sawmills Assistance Programme Department of Agriculture, Fisheries and Forestry GPO Box 858 CANBERRA ACT 2601

Telephone:	(02) 6272 4196 or (02) 6272 5611
Fax:	(02) 6272 4875
E-mail:	fisap@daff.gov.au
Internet:	www.daff.gov.au/fisap

Assistance with the review of proposals and the preparation of grant applications is available from the Tasmanian Department of Economic Development's Business Point: telephone 1800 440 026.